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Message Text

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DRAFTED BY EUR:LBLAINGEN:WEAGLETON/AD
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EUR - MR. LOWENSTEIN
P - MR. SISCO
S/S - MR. BORG
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TO AMEMBASSY PARIS IMMEDIATE

C O N F I D E N T I A L STATE 209974

EXDIS

E.O. 11652: GDS
TAGS: PFOR, CY, TU, EEC
SUBJECT: POSSIBLE TURKISH CONCESSIONS ON CYPRUS
REF: A. PARIS 21208; B. STATE 195238

1. IN REPLY TO HIS QUERY, YOU MAY TELL DE LABOULAYE THAT TURKISH GOVERNMENTS HAVE NEVER TOLD US PRECISELY WHAT CONCESSIONS THEY WOULD BE WILLING TO MAKE IN CONNECTION WITH A FINAL REPEAT FINAL SETTLEMENT OF THE CYPRUS PROBLEM. THREE GOVERNMENTS THAT HAVE CONTROLLED TURKISH POLICIES SINCE THE EVENTS OF LAST SUMMER HAVE ALL INDICATED TO US THEIR AWARENESS THAT IN ANY SETTLEMENT TURKEY WOULD EXPECT TO RELINQUISH A PART OF THE 38 - 40 PER CENT OF CYPRUS THAT IT NOW HOLDS, BUT NO TURKISH GOVERNMENT HAS GIVEN US A PERCENTAGE FIGURE OR A PRECISE DEFINITION OF TERRITORY TO BE RELINQUISHED.

2. WHEN THE SECRETARY REFERRED TO "CONCESSIONS" IN HELSINKI, HE WAS SPEAKING OF A NUMBER OF GESTURES THAT WE HAD DISCUSSED WITH PRIME MINISTER ECEVIT IN THE FALL OF 1974.
THESE WERE FOR THE PURPOSE OF STIMULATING CYPRUS NEGOTIATIONS WHICH AT THAT TIME WERE NOT UNDERWAY, AS WELL AS FOR
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HELPING TO DEAL WITH CONGRESSIONAL PROBLEMS REGARDING ARMS

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FOR TURKEY. THESE "CONCESSIONS" OR GESTURES COULD HAVE INCLUDED THE RETURN OF SOME (PROBABLY NOT MANY) GREEK CYPRIOT REFUGEES TO THE TURKISH ZONE, A REDUCTION OF TURKISH MILITARY FORCES ON THE ISLAND, REOPENING OF THE NICOSIA AIRPORT

AND USE OF FAMAGUSTA PORT BY BOTH COMMUNITIES. ECEVIT'S GOVERNMENT BROKE UP BEFORE THIS PACKAGE COULD BE PUT INTO FINAL FORM AND DISCUSSED WITH THE GREEKS.

3. AS INDICATED REFTEL B, OUR POSITION WITH RESPECT TO ANY EC-9 INITIATIVE ON CYPRUS HAS BEEN ONE OF GENERAL ENCOURAGEMENT BUT OF LEAVING SPECIFICS OF ANY INITIATIVE ENTIRELY TO THEM. HENCE WE WOULD NOT WANT TO LEAVE FRENCH UNDER IMPRESSION THAT WE BELIEVE THAT AN APPROACH TO TURKS AT PRESENT TIME ON BASIS OF ABOVE "CONCESSIONS" WOULD PRODUCE A POSITIVE TURKISH RESPONSE. YOU SHOULD THEREFORE TELL DE LABOULAYE THAT WE DO NOT BELIEVE THAT OUR OWN PAST DISCUSSIONS OF POSSIBLE "CONCESSIONS" WITH PREVIOUS TURKISH GOVERNMENTS ARE NECESSARILY RELEVANT AT THE PRESENT, GIVEN CURRENT STATE OF PLAY IN INTERCOMMUNAL TALKS. IT APPEARS THAT AT VIENNA III DENKTASH AND CLERIDES BOTH WENT FURTHER IN DISCUSSING THE FRAMEWORK OF A CYPRUS SETTLEMENT THAN THEY HAD IN THE PAST. WE BELIEVE IT THEREFORE IS IMPORTANT THAT FULL SUPPORT AND ENCOURAGEMENT NOW BE GIVEN TO THE INTERCOMMUNAL TALKS WHICH WILL RECONVENE IN NEW YORK SEPTEMBER 8-9 AND THAT BOTH SIDES BE URGED TO APPROACH TALKS WITH MAXIMUM FLEXIBILITY. KISSINGER

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